1	STATE OF OKLAHOMA
2	1st Session of the 60th Legislature (2025)
3	SENATE BILL 622 By: Howard
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6	AS INTRODUCED
7	An Act relating to open records; creating the Public Access Counselor Unit within the Office of the
8	Attorney General; allowing certain persons to file review of denial of open records requests with the
9	Public Access Counselor; providing instructions for filing; prohibiting filings made for a commercial
10	purpose; establishing procedures for review of requests; directing Public Access Counselor to notify
11	public body; requiring certain furnishing of records; permitting subpoena by the Attorney General;
12	prohibiting disclosure of certain protected information; allowing public body chance to respond
13	to request; directing for binding opinion to be made within time frame; permitting Attorney General to
14	choose other means for resolving review requests; permitting parties to file in district court;
15	directing for notification of certain proceedings; permitting the Attorney General to issue advisory
16	opinions to public bodies regarding compliance; exempting certain failures to comply made under good
17	faith; amending 74 O.S. 2021, Section 18b, as last amended by Section 170, Chapter 452, O.S.L. 2024 (74
18 19	O.S. Supp. 2024, Section 18b), which relates to duties of Attorney General; requiring Attorney
20	General to investigate and prosecute certain actions; providing for codification; and declaring an
20	emergency.
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23	BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:
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SECTION 1. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 24A.41 of Title 51, unless there is created a duplication in numbering, reads as follows:

A. There is hereby established in the Office of the Attorney
General the Public Access Counselor Unit.

B. A person whose request to inspect or copy a public record is
denied by a public body, except the Legislature and committees,
commissions, and agencies thereof, may file a request for review
with the Public Access Counselor not later than thirty (30) calendar
days after the date of the denial. The request for review shall be
in writing on a form prescribed by the Attorney General and signed
by the requester, and shall include:

13 1. A copy of the request for access to records; and

2. Any responses from the public body.

15 C. A person whose request to inspect or copy a public record 16 was treated by the public body as a request for a commercial purpose 17 may file a request for review with the Public Access Counselor for 18 the limited purpose of reviewing whether the public body properly 19 determined that the request was made for a commercial purpose.

D. A person whose request to inspect or copy a public record has not been returned in a prompt or reasonable manner may file a request for review with the Public Access Counselor.

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E. No person whose request to inspect or copy a public record is made for a commercial purpose may file a request for review with the Public Access Counselor.

4 F. Upon receipt of a request for review, the Public Access 5 Counselor shall determine whether further action is warranted. Ιf 6 the Public Access Counselor determines that the alleged violation is 7 unfounded, they shall advise the requester and the public body, and 8 no further action shall be undertaken. In all other cases, the 9 Public Access Counselor shall forward a copy of the request for 10 review to the public body within seven (7) business days after 11 receipt and shall specify the records or other documents that the 12 public body shall furnish to facilitate the review. Within seven 13 (7) business days after receipt of the request for review, the 14 public body shall fully cooperate and provide a written response to 15 the Public Access Counselor. To the extent that records or 16 documents produced by a public body contain information claimed to 17 be confidential or exempt from disclosure under the Oklahoma Open 18 Records Act, the Public Access Counselor shall not further disclose 19 that information.

G. 1. The Attorney General shall examine the request and response and shall issue to the public body or public official, or both, an advisement in response to the request for review within sixty (60) calendar days after its receipt. Additionally, the

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Attorney General shall notify the requester when the office has completed its review.

2. Upon receipt of an advisement, the public body shall either take necessary action promptly and reasonably to comply with the Oklahoma Open Records Act or shall respond to the requester. If the advisement concludes that no additional response is required, the requester may file suit in the proper district court against the public body of which the request was made.

9 3. A public body that discloses records in accordance with 10 advice of the Attorney General is immune from all liabilities by 11 reason thereof and shall not be liable for penalties under this act.

H. If the requester files suit under Section 24A.17 of Title 51 of the Oklahoma Statutes with respect to the same denial that is the subject of a pending request for review, the requester shall notify the Public Access Counselor, and the Public Access Counselor shall take no further action with respect to the request for review and shall so notify the public body.

18 The Attorney General may issue advisory opinions to advise I. 19 public bodies regarding compliance with this act. A review may be 20 initiated upon receipt of a written request from the head of the 21 public body or its attorney, which shall contain sufficient, 22 accurate facts from which a determination can be made. The Public 23 Access Counselor may request additional information from the public 24 body in order to assist in the review. A public body that relies in \_ \_

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<sup>1</sup> good faith on the advice of the Attorney General in responding to a <sup>2</sup> request is not liable for penalties under this act if the facts upon <sup>3</sup> which the advice is based have been fully and fairly disclosed to <sup>4</sup> the Public Access Counselor.

J. If the Public Access Counselor finds that a person
requesting review of an agency's action pursuant to subsection B, C,
or D of this section has submitted multiple frivolous requests, the
Public Access Counselor may deny future requests for review.

<sup>9</sup> K. Notwithstanding any other provisions of law, the Attorney
 <sup>10</sup> General shall not be required to produce pursuant to Section 24A.5
 <sup>11</sup> of Title 51 of the Oklahoma Statutes, the following:

12 1. Any records provided under this section to the Office of the 13 Attorney General by another public body;

14 2. Any correspondence between the Office of the Attorney
15 General and the public body related to advice under this section; or

<sup>16</sup> 3. Any work papers or product of the Office of the Attorney
 <sup>17</sup> General in carrying out the duties required by this section.

18 L. Nothing in this section shall be construed to limit the 19 Attorney General from enforcing or taking action regarding the 20 Oklahoma Open Records Act.

SECTION 2. AMENDATORY 74 O.S. 2021, Section 18b, as last amended by Section 170, Chapter 452, O.S.L. 2024 (74 O.S. Supp. 2024, Section 18b), is amended to read as follows:

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Section 18b. A. The duties of the Attorney General as the chief law officer of the state shall be:

<sup>3</sup> 1. To appear for the state and prosecute and defend all actions <sup>4</sup> and proceedings, civil or criminal, in the Supreme Court and Court <sup>5</sup> of Criminal Appeals in which the state is interested as a party;

6 2. To appear for the state and prosecute and defend all actions 7 and proceedings in any of the federal courts in which the state is 8 interested as a party;

9 3. To initiate or appear in any action in which the interests 10 of the state or the people of the state are at issue, or to appear 11 at the request of the Governor, the Legislature, or either branch 12 thereof, and prosecute and defend in any court or before any 13 commission, board or officers any cause or proceeding, civil or 14 criminal, in which the state may be a party or interested; and when 15 so appearing in any such cause or proceeding, the Attorney General 16 may, if the Attorney General deems it advisable and to the best 17 interest of the state, take and assume control of the prosecution or 18 defense of the state's interest therein;

19 4. To consult with and advise district attorneys, when 20 requested by them, in all matters pertaining to the duties of their 21 offices, when the district attorneys shall furnish the Attorney 22 General with a written opinion supported by citation of authorities 23 upon the matter submitted;

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1 5. To give an opinion in writing upon all questions of law 2 submitted to the Attorney General by the Legislature or either 3 branch thereof, or by any state officer, board, commission or 4 department, provided, that the Attorney General shall not furnish 5 opinions to any but district attorneys, the Legislature or either 6 branch thereof, or any other state official, board, commission or 7 department, and to them only upon matters in which they are 8 officially interested;

9 6. At the request of the Governor, State Auditor and Inspector, 10 State Treasurer, or either branch of the Legislature, to prosecute 11 any official bond or any contract in which the state is interested, 12 upon a breach thereof, and to prosecute or defend for the state all 13 actions, civil or criminal, relating to any matter connected with 14 either of their Departments;

<sup>15</sup> 7. Whenever requested by any state officer, board or <sup>16</sup> commission, to prepare proper drafts for contracts, forms and other <sup>17</sup> writing which may be wanted for the use of the state;

18 8. To prepare drafts of bills and resolutions for individual 19 members of the Legislature upon their written request stating the 20 gist of the bill or resolution desired;

9. To enforce the proper application of monies appropriated by the Legislature and to prosecute breaches of trust in the administration of such funds;

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1 10. To institute actions to recover state monies illegally 2 expended, to recover state property and to prevent the illegal use 3 of any state property, upon the request of the Governor or the 4 Legislature;

<sup>5</sup> 11. To pay into the State Treasury, immediately upon its <sup>6</sup> receipt, all monies received by the Attorney General belonging to <sup>7</sup> the state;

8 12. To settle, compromise and dispose of an action in which the 9 Attorney General represents the interests of the state, so long as 10 the consideration negotiated for such settlement, compromise or 11 disposition is payable to the state or one of its agencies which is 12 a named party of the action and any monies, any property or other 13 item of value is paid first to the State Treasury;

14 13. To keep and file copies of all opinions, contracts, forms 15 and letters of the office, and to keep an index of all opinions, 16 contracts and forms according to subject and section of the law 17 construed or applied;

18 14. To keep a register or docket of all actions, demands and 19 investigations prosecuted, defended or conducted by the Attorney 20 General in behalf of the state. The register or docket shall give 21 the style of the case or investigation, where pending, court number, 22 office number, the gist of the matter, result and the names of the 23 assistants who handled the matter;

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1 15. To keep a complete office file of all cases and 2 investigations handled by the Attorney General on behalf of the 3 state;

4 16. To report to the Legislature or either branch thereof
5 whenever requested upon any business relating to the duties of the
6 Attorney General's office;

7 17. To institute civil actions against members of any state 8 board or commission for failure of such members to perform their 9 duties as prescribed by the statutes and the Constitution and to 10 prosecute members of any state board or commission for violation of 11 the criminal laws of this state where such violations have occurred 12 in connection with the performance of such members' official duties; 13 To respond to any request for an opinion of the Attorney 18. 14 General's office, submitted by a member of the Legislature, 15 regardless of subject matter, by written opinion determinative of 16 the law regarding such subject matter;

17 19. To convene multicounty grand juries in such manner and for 18 such purposes as provided by law; provided, such grand juries are 19 composed of citizens from each of the counties on a pro rata basis 20 by county;

20. To investigate any report by the State Auditor and 22 Inspector filed with the Attorney General pursuant to Section 223 of 23 this title and prosecute all actions, civil or criminal, relating to 24 such reports or any irregularities or derelictions in the management

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1 of public funds or property which are violations of the laws of this
2 state;

3 21. To represent and protect the collective interests of all 4 utility consumers of this state in rate-related proceedings before 5 the Corporation Commission or in any other state or federal judicial 6 or administrative proceeding;

7 22. To represent and protect the collective interests of 8 insurance consumers of this state in rate-related proceedings before 9 the Insurance Commissioner or in any other state or federal judicial 10 or administrative proceeding;

11 23. To investigate and prosecute any criminal action relating 12 to insurance fraud, if in the opinion of the Attorney General a 13 criminal prosecution is warranted, or to refer such matters to the 14 appropriate district attorney;

15 24. To monitor and evaluate any action by the federal 16 government including, but not limited to, executive orders by the 17 President of the United States, rules or regulations promulgated by 18 an agency of the federal government or acts of Congress to determine 19 if such actions are in violation of the Tenth Amendment to the 20 Constitution of the United States;

21 25. To cross-deputize police officers of the police department 22 of any municipality or any officer deputized by the county sheriff 23 or a designee subject to an interlocal governmental agreement with 24 the Attorney General's Office in an effort to combine city, county,

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1 and state law enforcement efforts and to encourage cooperation 2 between city, county, and state law enforcement officials. 3 Liability for the conduct of any municipal police officer cross-4 deputized under the terms and conditions of an interlocal 5 governmental agreement or any officer deputized by the county 6 sheriff under the terms and conditions of an interlocal governmental 7 agreement shall remain the responsibility of the respective employer 8 for that officer; and

9 26. To maintain data related to human trafficking and to assist 10 law enforcement, social service agencies, and victim services 11 programs in identifying and supporting victims of human trafficking; 12 and

13 <u>27. To investigate and prosecute any civil or criminal action</u> 14 <u>relating to violations of the Oklahoma Open Records Act, Section</u> 15 <u>24A.1 et seq. of Title 51 of the Oklahoma Statutes, or the Oklahoma</u> 16 <u>Open Meeting Act, Section 301 et seq. of Title 25 of the Oklahoma</u> 17 <u>Statutes, if the Attorney General determines that a civil or</u> 18 <u>criminal prosecution is warranted or to defer such matters to a</u> 19 district attorney.

B. Nothing in this section shall be construed as requiring the
Attorney General to appear and defend or prosecute in any court any
cause or proceeding for or on behalf of the Oklahoma Tax Commission,
the Board of Managers of the State Insurance Fund, or the
Commissioners of the Land Office.

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1	C. In all appeals from the Corporation Commission to the
2	Supreme Court of Oklahoma in which the state is a party, the
3	Attorney General shall have the right to designate counsel of the
4	Corporation Commission as the Attorney General's legally appointed
5	representative in such appeals, and it shall be the duty of the
6	Corporation Commission counsel to act when so designated and to
7	consult and advise with the Attorney General regarding such appeals
8	prior to taking action therein.
9	SECTION 3. It being immediately necessary for the preservation
10	of the public peace, health or safety, an emergency is hereby
11	declared to exist, by reason whereof this act shall take effect and
12	be in full force from and after its passage and approval.
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